UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

PARS EQUALITY CENTER, ) et al.,

Plaintiffs
v.

DONALD J. TRUMP, et al.,
Defendants.

UNIVERSAL MUSLIM
ASSOCIATION OF AMERICA, INC., et al.,

Plaintiffs
v.

DONALD J. TRUMP, et al.,
Defendants.

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PROCEEDINGS

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THE DEPUTY CLERK: Your Honor, we have Civil Action 17-255 and Civil Action 17-537, Pars Equality Center, et al., versus Donald Trump and Universal Muslim Association of America, Inc., et al. versus Donald Trump.

I would ask that counsel approach the lectern and identify yourselves and those of your respective tables, starting with the plaintiff.

MR. FREEDMAN: Good afternoon, Your Honor. John Freedman from Arnold Porter Kaye Scholer for the Pars Plaintiffs. With me at counsel table are my colleague Sally Pei, Jon Greenbaum from the Lawyers' Committee for Civil Rights, Cyrus Mehri and Joanna Wasik from the firm of Mehri \& Skalet.

THE COURT: Good afternoon.
MR. SMITH: Good afternoon, Your Honor. Jonathan Smith from Muslim Advocates. And with me at counsel table is Emily Dillingham from the Law Firm Arnold Porter Kaye Scholer, as well as Richard Katskee of Americans United for Separation of Church and State.

THE COURT: Good afternoon.
Hello again, Mr. Schwei.
MR. SCHWEI: Thank you, Your Honor. Daniel Schwei from the Department of Justice on behalf of the United

States. Joining me at counsel table is Chad Readler from the Department of Justice, Civil Division, and also John Tyler and Brad Rosenberg from the Department of Justice.

THE COURT: Good afternoon.
Thank you, all.
We are here for oral argument on the request for preliminary injunction in both cases.

We had testimony from witnesses on Wednesday. As I mentioned on Wednesday, I have a hard stop at 4:00. I ask that the arguments be contained in 45 minutes. Plaintiff, as the party that bears the burden, can reserve time for rebuttal if you wish to.

I'm not going to tell you how to structure your arguments. I have more questions in some areas than others. I have less questions on standing than $I$ do on the merits and injury, and so $I$ would like you to focus on those areas. But, obviously, you can focus on whatever areas you want. Who is going to be going first?

MR. FREEDMAN: May it please the Court, John Freedman for the Pars Plaintiffs.

I'm going to be addressing the scope and relief and merits for the Pars Plaintiffs. To the extent the Court has questions regarding standing or irreparable harm, my co-counsel Mr. Mehri will address those.

THE COURT: All right. I hate to stop you right out
of the gate, but in reviewing these pleadings several times and considering the arguments of the parties, the thing that I keep coming back to is, given the procedural posture that we find ourselves in two other courts, the District Court in Hawaii and the District Court in Maryland have issued injunctions regarding this Executive Order, what are you asking me to enjoin? The Order is currently enjoined nationally; correct?

MR. FREEDMAN: Two sections of the Order are currently enjoined in Hawaii --

THE COURT: Right. Sections 2 and 6.
MR. FREEDMAN: That's correct.
THE COURT: And I understand now, at least one plaintiff asked me to enjoin Section 4.

MR. FREEDMAN: And we are asking you. We have four reasons why the Court should issue a separate injunction here. Let me walk through them.

THE COURT: All right, let me hear them.
MR. FREEDMAN: The first is that no court has yet enjoined Section 3 of the Order regarding the so-called waiver provision. As I will discuss, Section 3 is inherently discriminatory and requires the government to violate the Constitution and the INA.

Second, none of the injunctions provides the specific injunctive relief we are seeking to restore our clients to
where they stood on January 26th. For several weeks following the issuance of the first order, the defendants singled out and discriminated against individuals from the listed countries in a myriad of ways. As detailed in our declarations and our complaint, the defendants suspended refugee applications for individuals from the listed countries, suspended visa applications in progress, and canceled consular appointments, among other actions.

THE COURT: You can't be asking this Court to reinstate consular appointments; can you?

MR. FREEDMAN: We can ask the Court to order the defendants to identify the individuals, and the Court can certainly order for the visas that were actually physically canceled, the Court can order restoration of those. The Court can order the visas that had been suspended and that had been approved but not issued, to compel the issuance of such visas. We have specific plaintiffs who were in that position as of January 26 th, and all we're asking is that they be restored to that position.

In our proposed order, we have a specific paragraph that addresses this, $2(e)$. It is fairly simple.

The point is that none of the harms that resulted to our plaintiffs, all of the harms, even with the current injunctions in effect, individuals have been disadvantaged by being moved to the back of the line. And the animosity
directed to these individuals solely on the basis of their national origin and religion should not be tolerated. None of these harms that we're complaining about were present on January 26th. They're all present now.

THE COURT: Are you asking that any injunction that $I$ issue, therefore, be limited to Sections 3 and 4 since Sections 2 and 6 have already been enjoined?

MR. FREEDMAN: What $I$ would say on that, Your Honor, is two things: One is that the government is currently appealing those injunctions; and secondly, I would say that we're emphasizing different arguments than the litigants in the other cases. And if and when this case goes to the Supreme Court, the Supreme Court's review will ultimately benefit if there has been a full explication of issues.

THE COURT: Well, I understand that, and I know that the Supreme Court likes to have rulings from several circuits, if possible, because it certainly gives them more information as to how the appellate courts are feeling on this.

I don't want to issue an injunction or deny a motion for injunction just as an academic exercise. I understand that there may be different arguments involved here, but since the other injunctions are being appealed, and I believe oral argument is scheduled, the Fourth and Ninth Circuits are scheduled to hear those early May --

MR. FREEDMAN: At various points in May.
THE COURT: -- in a few weeks, wouldn't it be more appropriate to stay resolution of these motions for preliminary injunction until we see whether the injunctions are actually lifted in the next month by the Fourth and Ninth Circuits? Why is there any irreparable harm to doing that?

MR. FREEDMAN: Your Honor, we have irreparable harm that is ongoing with regard to our individuals who need to be restored back to their position on January 26th.

With regard to whether there needs to be an additional injunction as to Sections 2 and 6, aside from having the Supreme Court have the benefit of hearing all of the arguments, I would encourage the Court to listen to what we have to say --

THE COURT: Oh, I'm going to hear you.
MR. FREEDMAN: -- and evaluate it so that you can, obviously, fashion relief to whatever extent you feel is appropriate, but we think that in light of the fact that there are appeals going on, that the defenses asserted and the arguments asserted in those cases differ somewhat from the defenses asserted in our cases because there are different standing issues, for example, it does make sense for the Court to go ahead and evaluate them.

THE COURT: Can you point me to another example where a district court has issued a nationwide injunction against
some statute or governmental action when there was already a nationwide injunction in place?

MR. FREEDMAN: Sure. The litigation over the Affordable Care Act, both the primary challenges to the Affordable Care Act, which were technically declaratory judgment actions, parallel proceedings in the Fourth Circuit, Fifth Circuit, and Tenth Circuit. Similarly, with regard to the contraceptive care provisions of the Affordable Care Act, there was a myriad of injunction proceedings in different circuit courts across the country.

THE COURT: Is the fact that the Order has already been enjoined, at least to certain sections, something that weighs against a finding of irreparable harm, or is it more likely to weigh on whether the injunction is in the public interest?

MR. FREEDMAN: Well, I would say that we win on all four provisions. Mr. Mehri will address this. But irreparable harm, where we're alleging constitutional issues, as we are here, is presumed. And we have set forth in our reams of declarations -- I apologize in advance to the trees -- that individuals are experiencing serious ongoing harm. We originally sued with more plaintiffs. Some folks are not injured and they are not moving for preliminary injunction. We have limited the people who are seeking preliminary injunction to the ones who still have active
ongoing injury.
So, if I can --
THE COURT: Yes.
MR. FREEDMAN: -- just turning to the merits, as I say, plaintiffs are going to prevail on all four points that we have to prove to warrant a preliminary injunction.

Focusing on the likelihood of success on the merits, plaintiffs will prevail on the merits because the Order requires the government to violate at least three separate provisions of the Constitution, two provisions of the INA, and engage in multiple violations of the Administrative Procedures Act. We have discussed the merits in our briefs, and we win under every claim that we are advancing for the PI, but given the time limitations, I'm going to focus on two.

The establishment clause. The establishment clause requires that the government action have a secular purpose and that the government not favor one religion over another. The Order violates both of those proscriptions because its purpose was to effectuate, in President Trump's words, a Muslim ban, which is not a secular purpose and disfavors Islam.

In assessing the Order's purpose, the Supreme Court precedent says that this Court is supposed to look at all the evidence in the sequence leading up to the government action
and consider the full history of its evolution. For example, in the McCreary County case, the Court considered the evolution through three iterations of the Ten Commandments exhibit concerning statements made leading up to when the exhibit was first exhibited through the third exhibit. In the Santa Fe Independent School District case, which is the high school football prayer case, the court considered the statements made about the first policy even after it had been replaced.

Here, in looking at purpose, there is one individual, the President, who signed the Executive Orders. His purpose is the purpose. And here we know what the purpose of the Orders is because the President told us what his purpose is, a Muslim ban.

Now, in their briefs, the defendants warn that this Court should not engage in "judicial psychoanalysis," but the Court need not engage in any "judicial psychoanalysis" to determine the purpose of these Orders.

This is the easy case. The President made clear his purpose in an unbroken series of statements that extended from his candidacy into the Oval Office and continued after the signing of the second order. When President Trump said that he was calling for "a total and complete shutdown on Muslims entering the United States," you don't need to psychoanalyze that statement to know what he meant.

THE COURT: Is it your position, though, that the President is forever bound by that statement; that basically any executive order dealing with restrictions on travel, if they affect countries with majority-Muslim populations, those orders will be forever tainted by the President's statements?

MR. FREEDMAN: That is not our position. We can't speculate what will happen in the future. In this case, we think the record was clear that the chain has not been broken. The President said as recently as March 15th that the second version is a watered-down version of the first order. His top aide Stephen Miller, who was instrumental in developing the orders, said that the revised order made mostly minor technical differences and "You are still going to have the same basic policy outcome for the country." Those basic policies are still going to be in effect.

If the defendants want to break the chain and want us to believe that they're doing something different, they should stop saying that they're doing the same thing.

Now, walking back through, I want to emphasize a few things from what the President said in this chain because I think it is important for the Court to have a full understanding of that.

When President Trump said that he intended applicants would be asked, and how the policy would work, "Are you Muslim?" And if they answered affirmatively, they would not
be allowed in the country. You don't need to psychoanalyze that to understand what he meant. Indeed, as we see and as we allege in our declaration for Jane Doe 13, that is exactly what happened to her parents.

When the President said, on January 27 th, that his priority in signing the Order was to change the situation that, if you're a Muslim, you could come in to this country, but if you are a Christian, it was almost impossible, that was his priority, that's his purpose.

And we know that when the Order lists predominantly Muslim countries, that is a pretext for religious animus because the President told us so. When the President said that he was criticized for using the word "Muslim," he would talk "territory rather than Muslim," or that he had "morphed" his Muslim ban against discrimination against people from certain areas of the world, we know what that means. It is classic pretext.

Nor can the government argue that the second order has purged the taint, because not only the statement I mentioned on March 15th, but March 6th, immediately after signing the second order, the President sent an e-mail to his supporters identifying a purpose focused on religion, to target nationals from Islamic countries. The President has never, ever said that the executive orders are not a Muslim ban; that he is not trying to enact a Muslim ban; or that he
made a mistake when he proposed a Muslim ban.
Maybe some day there will be a closer case, maybe some day the defendants will break the chain. But this is the easy case under the establishment clause. The President told us what his purpose was over and over.

The text and structure of the Executive Order reinforce this conclusion. Both versions of the order target nationals of specific countries. All those countries, every single one of them, is a predominantly Muslim country. Indeed, the official name of the country that we are focused on is the Islamic Republic of Iran. Ninety-nine percent of Iranian nationals are Muslims.

And the selection of the countries in and of itself is telling. The orders notably exclude majority-Christian nations. The Order omits the majority-Christian nations on the State Department's List of Terrorist Safe Havens, such as Colombia, Venezuela, and the Philippines.

The government raises, essentially, two arguments in response to this: First, they say the establishment clause has no role in foreign affairs or immigration decisions. That is just simply not true. Courts have long recognized that immigration decisions by the executive are subject to important constitutional limitations, including cases the government cites. While those cases concern the First Amendment rights to free expression and freedom of
association, there is nothing in any of these cases that limits their holdings to certain clauses of the First Amendment and doesn't suggest that they would apply to the establishment clause. They talk about the First Amendment. The second argument the government raises is that the courts should limit the inquiry to official acts and official statements because, otherwise, it could chill political expression. That argument makes no sense. The establishment clause doesn't require this Court to put on blinders and ignore the actual statements the President made. A speaker's statements are classic evidence of a speaker's intent.

Turning to the second claim I want to focus on, the equal protection claim, we are likely to establish a violation of the equal protection clause because it is clear that the second order requires the government to discriminate, and this is where our relief related to Section 3 comes in.

One of the signature changes between the first and the second orders was the second order calls for the establishment of the so-called waiver program. The waiver program calls upon the government to create a separate and unequal system applicable only to individuals from the listed countries. Unlike persons from anywhere else in the world, the program requires nationals of these countries seeking admittance to the United States to demonstrate that refusing
to admit them will cause an undue burden and that their admission is in the national interest. These are not requirements that are imposed on visa applicants, asylum applicants, or refugees from any other country.

THE COURT: How does your establishment clause, equal protection clause claims reach Section 4 , which deals only with Iraqi nationals --

MR. FREEDMAN: Those are my colleague's. That is not a claim we are raising.

THE COURT: That's right.
MR. FREEDMAN: If we have learned one lesson from constitutional law, it is, when the government establishes a separate system on the basis of a discriminatory classification when it is motivated by animus, such a system is inherently unequal. It is clear that the Orders were designed to discriminate on the basis of national origin as a proxy for religion. I just walked through some of that evidence. The government hasn't disputed this nor could they.

But even if the Executive Order was only subject to a rational basis review, it would still fail. I want to highlight a few points that we covered in our briefs that demonstrate why the Order is irrational, with particular emphasis on points the government did not address or otherwise dispute.

The government says Iranians must be excluded because Iran is a state sponsor of terrorism. On its face, that doesn't make sense. It makes no sense as applied to asylum-seekers or refugees who are seeking to flee the Iranian regime. It makes no sense when you consider that there are approximately one million Iranian-Americans in the United States who have posed no meaningful terrorism risk. And it makes no sense when you consider that not even at the height of the cold war, when we called the Soviet Union an evil empire and this country faced an existential threat did we presume that every Soviet citizen was a revolutionary communist. Rather, we let in thousands of Soviet refugees fleeing oppression.

Nor can the national security justification for the Order be squared with the fact that multiple advisors to the President admitted that they delayed release of the March 6th Executive Order because they wanted to avoid stepping on favorable press coverage of his February 28 th congressional address. This belies any notion that any national security emergency justifies the Order.

The final point I would like to make regarding our equal protection claim is that the court should remember all of the present anti-Muslim statements, as well as Justice Kennedy's statement in Romer v. Evans, "If the constitutional conception of 'equal protection of the law' means anything,
it must at the very least mean that a bare desire to harm a politically unpopular group cannot constitute a legitimate government interest."

THE COURT: Let me ask you something about your establishment clause and equal protection claim as it relates to Section 6. You provided some statements from the President that seem to conflate his plans for his so-called Muslim ban with his intentions to stop Syrian refugees from entering the country. Is the argument that the refugee ban is just grouped with the travel ban? It appears to me that the majority of refugees in the U.S. are Muslim, or a substantial portion of the refugees coming into the United States are Muslim, but the second Executive Order stops the refugee program worldwide. Is this enough to find that any anti-Muslim animus taints Section 6, as well, which is a worldwide refugee ban?

MR. FREEDMAN: I think there are two points to emphasize. One is that the animus taints the whole order. The animus motivated the whole Order. You can't say I had one mind with regard to this part and one mind with regard to the other part.

The other point that I would emphasize is that, in addition to the facial neutrality of the Order with regard to the refugee question, we have submitted evidence, declarations, that our clients and other individuals who are
seeking refugee status had their applications suspended when the ban came into effect. They received e-mails from the State Department's agent saying, we are suspending consideration in light of the Order. That's a suspension that, to the best of our evidence and in our understanding, was directed at individuals from the listed countries.

So, in closing, before I turn it over to my colleagues, the issues here turn on specific legal arguments, but this case and others could well define how the history of our time is written and whether we remain true to our roots, whether we remain a nation of immigrants that welcomes the huddled masses yearning to be free; whether we keep Dr. King's dream alive that people will not be judged by the color of their skin, their religion, or where they came from, but by the content of their character; and whether we are true to the founders' profound belief in the rule of law that even the most powerful agents of our government are subject to the requirements of the Constitution and the law. In Justice Ginsburg's words, when she was on the D.C. Circuit, in Abourzek v. Reagan, to remember that the executive discretion is not boundless. It extends only so far as the statutory authority conferred by Congress and may not transgress constitutional limitations. It is the duty of the courts to say where those statutory and constitutional boundaries lie.

The President is subject to the law, and it is the role of the court to say what the law is. That is what our clients seek here.

THE COURT: Let me ask you, Mr. Freedman, with regard to your due process claim, is this a procedural and not substantive due process claim? Isn't a substantive due process claim foreclosed by Kerry v. Din? And what process exactly do you allege was deprived?

MR. FREEDMAN: It is a substantive due process. We allege three specific rights: The familial association right, the right to marriage, and right to international travel.

We read Kerry v. Din, and the Ninth Circuit's decision I think supports this, as only three of the nine justices actually concluding that there is not a liberty interest as extended to aliens in the marriage context. We think that if the Court were to decide that question that wasn't necessary to reach in Kerry v. Din there would be more majority --

THE COURT: Why should I find irreparable harm for this claim if the government can still provide the process that you just described?

MR. FREEDMAN: Well, I think the question is whether they will provide the relief -THE COURT: Without an injunction?

MR. FREEDMAN: Right.
THE COURT: All right.
MR. FREEDMAN: They know my phone number, they know where to call me if they want to offer something.

THE COURT: Why wouldn't I apply strict scrutiny here? It seems to me that with expressed natural origin distinctions and evidence of potential religious animus that strict scrutiny would apply.

MR. FREEDMAN: We believe that it does. I was simply making the point that if you were to conclude that rational basis applies, it still does.

Thank you, Your Honor.
THE COURT: Thank you.
I have one more question for you, Mr. Freedman. With regard to John Doe No. 3, does he still have injury?

MR. FREEDMAN: He does. His spouse is not able to get in.

THE COURT: And do you have any individual plaintiffs with standing to challenge Section 6, and do they need standing to challenge Section 6?

MR. FREEDMAN: Our organizational clients -- and Mr. Mehri can address this -- but Pars Equality Center, in particular, is working with refugees. We originally had eight refugee clients. Four of them are still injured.

THE COURT: All right. Thank you. You can sit down.

Mr. Mehri.
MR. MEHRI: I think Mr. Freedman just answered the standing question. I don't have anything else on that.

I was intending to focus on irreparable harm and tailoring the record to the relief that we're requesting and just to be helpful to the Court in any way in terms of any of our individuals or organizations.

THE COURT: Again, one of the questions that $I$ would have for you does go to standing, and I said I wouldn't have a lot of question on standing. But for the statutory claims, is there a difference between Havens standing when the plaintiff's expenditures are to educate the public about government conduct versus when the expenditures are to educate the public about private conduct? Is there any difference?

MR. MEHRI: Not under the Havens cases that I have reviewed, Your Honor.

THE COURT: Now, in the APA context, do plaintiffs need to be within the statutory zone of interest for the statutes underlying the APA claim, in this case the INA and Refugee Act, which are the statutes underlying the APA claim, or do they only need to be within the zone of interest of the APA itself?

MR. MEHRI: I believe that they have to be under the APA itself, and this gets at your refugee question; that some
of our Jane Does, 8 and 9, for example, would fit exactly into that zone of interest. But the way $I$ would look at it, Your Honor, is in tandem with our organizational clients and Pars Equality in particular. It does a lot of work in the refugee context.

THE COURT: Okay. I'm sorry. You can continue.
MR. MEHRI: Let's move on. Irreparable harm. As the Court knows more than anybody in this room that when you have constitutional violations, you have presumed irreparable harm. As Mr. Freedman pointed out, there's a series of constitutional rights that are implicated by the conduct here.

On Tuesday, you had live testimony, and in particular I wanted to point to Babak Yousefzadeh and the IABA, because he had national reporting, unlike anyone else in the country, and identified reoccurring themes, and the other organizational declarations, including his declaration, as well, all support the same recurring themes. And then if you look at the moving parties, individuals for this preliminary injunction, they are also consistent with those reoccurring themes.

And I want to point to three individuals. If you just go through the Does, for example, you will see that some of them have very time sensitive, urgent need for the Court's attention. Jane Doe 1, whose fiance was approved but has not
yet been issued, and that's the kind of fact pattern that we think our relief will address.

THE COURT: Again, that brings me back to the issue of, if a nationwide injunction by two other judges hasn't provided that John Doe, or Jane Doe with relief, why would my injunction provide any relief?

MR. MEHRI: Your Honor, I am so glad you raised this. This is one of the reasons why we asked for the live testimony. No one in the country has the robust record that you have that shows the ongoing reoccurring harm. And if you look at our request for relief, Section 1 of our proposed order is about restoring the status quo to January 26 th regarding practices of the defendants.

If you look at Section 2, it is about restoring the individuals that are harmed right now as we speak as best we can to 1/26.

THE COURT: I got testimony on Wednesday from the organizational plaintiffs regarding the injury to the organization, the expenditures of the organization. I didn't receive any live testimony on Wednesday about the individual plaintiffs and their individual situations. And so my question to you is really, if the two other injunctions haven't provided your individual plaintiffs with the relief they seek, what will a third do?

MR. MEHRI: We're asking for a different injunction
than has been requested in the other cases. We're asking for very specific forms of injunction which will return the practices back to $1 / 26$, before the unlawful conduct started, and then the issue that Mr. Freedman talked about, people being put in the back of the line is the kind of harm ongoing right now --

THE COURT: Are you going to be asking this Court to order consular officials to issue visas and give visa interviews? There is a real danger that some of the relief you're requesting will take the Court into areas in which the Court is not supposed to act. I know the government is going to get up and tell me that.

MR. MEHRI: Right. We're absolutely not asking you to do that. What we did in Section 2 of our proposed relief is we provided the Court a series of options to consider to tailor relief to the record before the Court. Just to help the Court, I put together a summary of eight forms of ongoing harm that were not addressed by the two nationwide injunctions, and these are the kinds of evidence that came up on Tuesday and in the declarations of individuals. And we don't have time today to go through all of them, but I would just highlight one or two.

We had ongoing harm of visas being canceled and not -- and they still have not been reinstituted because of the unlawful conduct on January 27th. We have people whose
interviews have been canceled because of the unlawful conduct and they haven't been reinstated. You can go on and on and on. The reason we are seeking your help, Your Honor, is we have four leading Iranian-American organizations that have done everything they can to get people back to the status quo of January 26 th, and we can't get there without your help. That's why we have given you the proposed order and the relief.

So another time sensitive, we talked about Jane Does 8 and 9, they are in a time sensitive situation because they have physical safety issues. And then Jane Doe 12 is an example of an F1 student visa holder who will be gone over the summer, and if any of these injunctions are dissolved, she runs the risk of not being able to get back into this country.

THE COURT: But right now, she is not suffering any harm at this moment. If the injunction is lifted, a whole lot of individuals may be harmed, I would imagine, including Jane Doe 1. But as of right now --

MR. MEHRI: She --
THE COURT: -- her problem is the uncertainty.
MR. MEHRI: Well, it is a little more than that, Your Honor. That is part of it. I know I should give up my time to the other colleagues here, but there is a contradiction between the government's position before the Court and the

DHS guidelines when it comes to visa holders that are student visa holders. It is more concrete than just speculative uncertainty. There is serious uncertainty that our clients are under.

THE COURT: All right.
Mr. Smith.
MR. SMITH: Good afternoon again, Your Honor.
THE COURT: Good afternoon.
MR. SMITH: We are going to divide the argument. I will deal with the merits, and then my colleague, Ms. Dillingham, will deal with standing. THE COURT: All right. MR. SMITH: I do want to start with where you started with Pars, which is the need for an injunction here. As you noted in our case, we are seeking an injunction of Section 4, and I will get to the merits shortly, but that is a section of the Executive Order that has not yet been enjoined by any court, so that would be relief that is currently unavailable.

THE COURT: Well, here is the thing: Section 4, it is almost a statement of policy. Section 4 says, "An application by any Iraqi national for a visa, admission, or other immigration benefit should be subjected to thorough review, including, as appropriate, consultation with a designee of the Secretary of Defense and use of the additional information that has been obtained in the context
of the close U.S.-Iraqi security partnership, since Executive Order 13769 was issued concerning individuals suspected of ties to ISIS or other terrorist organizations and individuals coming from territories controlled or formerly controlled by ISIS." That is the first sentence, not the entirety of Section 4.

Isn't that more of a policy statement? If I enjoin Section 4, am I saying that applications by Iraqi nationals for entry shouldn't be subject to thorough review? What is the import of enjoining Section 4?

MR. SMITH: Obviously, all applications are going to be subject to review. That is part of the process. What Section 4 does is it imposes heightened levels of review that currently don't exist. What is notable -- I guess I will transition to the merits for this point -- is that what Section 4 does is it singles out Iraqi nationals for a treatment that no other national of any country would have to endure. They have to go through this heightened process of review. And what we have seen, and our UMAA supplemental declaration discusses, it means longer processing, longer delays, and more people being denied. That is the objective purpose of Section 4, is to deny more applications for Iraqi nationals.

THE COURT: Would you agree with me that the government, the President, and the State Department are
allowed to single out particular countries based on national security concerns for more thorough vetting of applicants for entry? Correct?

MR. SMITH: In the valid course of behavior, yes.
THE COURT: So your argument is that this heightened vetting, to coin a phrase, is tainted by impermissible racial and religious animus; is that correct?

MR. SMITH: Correct. I think the problem here with Section 4 is you can't tease Section 4 out from the context of the Executive Order, both the current one and the former one. And there I think you do have this clear record of a anti-Muslim animus that animates both documents. What is clear here, Your Honor, the statements that we have seen both from the President and his advisors, even after the enjoinment of the first order, was that the second order has the same policy objective as the first order. And so if the policy objective of the first order was to keep Muslims out of the country, that is what the second order is still doing, and Section 4 is just another way to get at that. And that's why we believe it is important, not just any kind of policy statement or just a statement of ideas, but this is a directive to consular officials to basically subject to heightened scrutiny and deny the application of Iraqi nationals.

THE COURT: So what would be the practical effect
of an injunction?
MR. SMITH: It would go back to the world before the Executive Order existed, which there would be the typical vetting processes that were in place.

I will also note, too, Your Honor, that Section 5 of the Order, which calls for a kind of review of vetting and screening processes more generally, and it says -- more I think appropriately -- that the Secretary should go review the processes already in place and determine whether there needs to be heightened processes across the board. What is notable and troubling about Section 4 is they single out Iraq. They don't actually have a process. They just say give heightened security to these people, so you can find out if they're in ISIS or have connections to ISIS as opposed to saying, here is the process that you actually go through to find out how you actually vet and identify any kind of national security risk and then screen those people out.

THE COURT: Doesn't the fact, though, that it singled out Iraq as opposed to saying all seven countries or all six countries, undercut your argument? If the Executive Order had said, just as to this one country, you need to go through these other heightened procedures, doesn't that actually show that they have made distinctions? Because, presumably, they could have said all the countries included in the Executive Order, covered by the Executive Order are subject to these
procedures, but they didn't. They actually made a distinction and singled out one country. Doesn't that undercut your argument?

MR. SMITH: I don't think so, Your Honor, because of the context in which the Order was issued. Again, the fact that Section 4 is in this larger document, you have this clear anti-Muslim animus, which Mr. Freedman mentioned, and I will talk about more, that kind of animates this document. I think what is clear here is that Iraq was listed in the first order, as were other banned countries. This was through media reports, but there were reports saying there were geopolitical reasons why Iraqis needed to be treated differently or why there was push-back from the country of Iraq.

The purpose still remains that the President and his advisors were clear that the second order still had the same purpose at core as the first order, and the first order was designed to target these seven countries for heightened review, for heightened scrutiny, to keep those people out. Yet again, that is what this order is doing.

I would also say, too, the case law is clear --
THE COURT: You have to slow down for my court reporter.

MR. SMITH: I'm sorry. I'm from New York.
Even if there is some degree of valid national
security purpose here, what is the primary purpose of the Order? That's, I think, clear from the Lemon test. And there is no doubt here when we look at the record, when we look at the statements, when we look at the text, when we look at the context, that the primary purpose of both of these documents is to keep out Muslim peoples from the country.

THE COURT: I hate to move you around so much. This goes more to the establishment clause. But in your establishment clause analysis, you separately analyze the Larson test and the endorsement test and the Lemon test. Why should I not just analyze this claim under the Lemon test alone, and specifically, the purpose prong of the Lemon test?

MR. SMITH: Your Honor, all three of those tests get you to the same place, a finding that the Order violates the establishment clause. In our papers, we just kind of laid out all the different standards that are available, just to be clear for the Court. But please use whatever test you feel most appropriate to get you to that place.

But what I want to say, that for each of those tests, all of them at their core -- actually, this goes to the heart of what I wanted to discuss -- really requires the Court to look at the context and at kind of the history when determining whether or not there is a violation here. And I think it is clear when we do that that anti-Muslim animus is
animating the Order, both the first one and the second one. Again, I don't want to kind of rehash all the issues, but $I$ think that there are a couple of points that do bear mentioning. In addition to the fact that the Order obviously signals out the seven overwhelmingly Muslim-majority nations, there is also language in the text that is indicative of anti-Muslim animus. In Section 11 of the Executive Order, as well as in Sections 1 and 10 of the first version, the Executive Order talks about honor killings and honor crimes. And as we highlighted in our papers, that's code words for anti-Muslim stigmatization and for bias, and also for singling out Muslim men as dangerous and uncivilized. And the use of that language in the Executive Order sends a clear message to Muslims, it sends it to our client UMAA, to our Doe clients that you are unwelcome and that you're not part of the American community. So there is language besides just the designation of countries in the Executive Order that does highlight the anti-Muslim purpose and objective of the Executive Order.

Obviously, there are the statements that were made before, during, and after the signing of both Executive Orders that again I think highlight this anti-Muslim animus and purpose. Again, not to rehash all those statements, but the fact that time and time and time again Mr. Trump, as a candidate and as president, pushed for this Muslim ban really
does go to this anti-Muslim animus at the core. Even after the second order was enjoined by the Hawaii District Court, the President referred to the second order as a watered-down version of the first. But a watered-down Muslim ban is still a Muslim ban.

Notably, the government doesn't doubt or deny the veracity of any of these statements. They don't question that these statements are indicative of anti-Muslim bias. All they say is that you can't look at them because they were made on the campaign trail.

First, as Mr. Freedman noted, that's not true. A number of these statements were made by Mr. Trump as president, including his watered-down comment that I just referenced, as well as the comments he made when he actually signed the first order, saying we all know what this means. And we did. It was a Muslim ban that he had long promised. Look at these types of comments. It is precisely what the Eleventh Circuit did in the Glassroth case involving Chief Justice Roy Moore of the Alabama Supreme Court, where he campaigned on the platform of being the "Ten Commandments Judge," and he made a campaign promise, if I'm elected, I will put the Ten Commandments in the state courthouse, which he did. And the Eleventh Circuit, in finding an establishment clause violation, looked directly at those statements, looked directly at that campaign promise in
finding that violation.
And here Mr. Trump ran on a platform of Muslim ban, and then he implemented a Muslim ban, not once, but twice. That is completely probative of intent and purpose and precisely the type of evidence that the Supreme Court has instructed courts to look towards.

As I noted before, there is no basis, there is no primary national security basis for the Executive Order. Not only was the first order issued clearly by the President's policy team and not by national security advisors or departments, but even with the second order, we have the DHS reports that show days before it was issued that having a basis of nationality or citizenship is not a reliable indicator of threat. They also show that these six countries that have that kind of total ban have not been the countries that have kind of imported individuals who have engaged in terrorist activities in the United States. So yet again, it is clear that any national security objective or concern is playing second fiddle to the primary purpose here, which is to keep Muslims out of the country.

I would also say, too, if you did apply the Larson test, you would then do this compelling interest, you know, strict scrutiny standard, and I would concede that there is a compelling interest here, right? We all agree that the government should do everything it can to keep individuals
out of our country who do harm to us and to our people.
THE COURT: And that the government, the executive branch, has delegated authority to legislate and to create rules with regard to entry into the borders. Right? I don't want to be running the border entry system. That is not my job, and that authority has been delegated, in very broad measure, to the executive branch.

MR. SMITH: Yes.
THE COURT: That is something that has to be at the forefront of my mind.

MR. SMITH: You will get no argument for that from me. But the issue becomes is the executive order narrowly tailored, or, to use the term in Larson, is it closely fitted to meet those objectives?

And the problem here is that a policy of just suddenly, flatly, and indiscriminately denying entry for people from six Muslim-majority nations and then subjecting individuals from the seventh nation to this heightened review and vetting process without any regard to the actual risk those people face, that is not a national security objective, that is just religious profiling. Not only is that offensive to our Constitution, it is simply not narrowly tailored.

I also think the context we were talking about before with respect to Section 4 and Section 5 yet again I think makes the same point; that if you want to craft a policy that
is designed to identify individuals who would do harm and keep them out, fine, go through that process, identify how you do that, but simply directing your employees to kind of ask questions about whether people are in ISIS --

THE COURT: Section 4 basically says, with regard to individuals from this country, they need to be subject to more thorough vetting because of these reasons, these geopolitical reasons, and then it describes a process. It doesn't say quite what you say it says.

MR. SMITH: But Your Honor, there is no process in Section 4. There's two sentences, I believe, in Section 4, the first one you read, which does give this background, and the second one basically says, now go do this. That is not a process. Unlike Section 5, which says, Secretary of State, go out there, talk to your people, figure out the questions to ask, figure out the way to identify these individuals who pose a national security threat, and then come back and implement that process, that is very different, feels very different than Section 4 that simply gives a broad mandate -THE COURT: If there is no process set forth in Section 4, it is simply sort of a statement of objective or a statement of policy, what is the practical effect of any injunction that $I$ issue?

MR. SMITH: Because right now there are consular officials in Iraq who see Section 4, who have to abide by

Section 4. It is clear that it says you have to have heightened review here, you have to figure out ways to determine whether or not this person has a connection to these particular organizations or groups. So, right now, there are people who are actually using Section 4. And the possible result of that is that there are longer delays, there are more questioning, there are more efforts being made to keep these people out. So I do think that an injunction of Section 4 would make a difference, because as we noted in our supplemental UMAA declaration, their religious leaders were trying to get into the country to go to their convention are having difficulty from Iraq doing so because of section 4 undergoing a process that is much different and much more onerous and burdensome than it was before this order was issued. Because the purpose of the injunction is to return the world to the state before March 6th. That is not currently the place it is because of Section 4.

THE COURT: While we're on this subject, why should Sections 3 and 6(c) be enjoined when they only provide waiver provisions for the more operational sections of the Executive Order?

MR. SMITH: So this is also a difference between our two cases. We have only requested that the Court enjoin Sections 2 and 4.

I will just say -- and I am probably way over time --
but the only thing $I$ would just note and close with, another difference between our two cases is that we also have a First Amendment right-to-receive-information claim, and I think this again in some ways relates to the whole Section 4 discussion.

As we noted in our papers, for UMAA, they actually bring into the country religious leaders from the Shi'a faith. And because Shi'ism is based -- or most of the holy sites and senior leaders -- are actually in the countries of Iran, Iraq, and Syria, policies that make it impossible or very difficult for those individuals to come into this country have a tangible effect on UMAA and its members because they can't receive their religious instruction and guidance from their senior leaders.

THE COURT: The reason you are over time is because of my questions.

Does UMAA assert violations directly under the INA, or, like Pars, only violations arising under the APA?

THE WITNESS: We assert violations under the INA on behalf of UMAA members, and my colleagues will address that.

On the First Amendment right-to-receive-information claim, the Supreme Court has recognized repeatedly that there is this right to get this information. The government argues that because of Mandel that claim is foreclosed, and again, that is simply not right. Here, as we talked about in our
papers, as was mentioned, Mandel doesn't foreclose review, and its standard of review, facially reasonable and bona fide, just doesn't apply here where you have a sweeping policy by the executive. And I think it is more appropriate to use the D.C. Circuit's heightened scrutiny review here, but $I$ would say even if you did apply Mandel, plaintiffs here would still prevail because there is no bona fide reason to have this type of policy. There is no kind of bona fide reason to keep out religious leaders from giving guidance and spiritual nurturing to the adherents. That is what the Executive Order is doing, the harm that UMAA continues to suffer. I think that claim should also prevail. At this time, because I'm way over time, I will give it over to Ms. Dillingham.

THE COURT: Thank you.
Ms. Dillingham, you are fortunate because now I have used up all my questions.

MS. DILLINGHAM: Fantastic, Your Honor.
I know that we are over time, and I know that we are on a tight time frame this afternoon.

THE COURT: I'm going to let you give your argument. MS. DILLINGHAM: I appreciate that.

But I know you heard live testimony from the witnesses in the Pars case, and you haven't heard from our witnesses. So I wanted to give you a brief background about
why our clients have standing to bring the claims we have in this case.

First, I would like to talk about UMAA. It is the largest organization of Shi'a Muslims in the United States. Like other religions, Islam has denominations, and Shi'a is a minority denomination, including here in the United States. The Shi'a community is small, and it is spread across the United States. So there are many Shi'a Muslims in the United States who do not have a Shi'a community with whom to interact. So for that reason, it is a main part of UMAA's mission to make sure that the Shi'a Muslims in the U.S. have a way to meet their spiritual needs; that they have a place to practice their faith; that they are provided with access to leaders of their faith; and that they're able to build a spiritual community.

The primary way that UMAA accomplishes that mission is to hold its annual convocation. That annual convocation is a gathering of somewhere between 3,000 and 4,000 Shi'a Muslims from across the country. For Shi'a Muslims living in small towns, rural areas, they don't have a community. So this annual convocation may be their only opportunity each year to practice their faith with other Shi'as, to receive teachings of the highest-ranking Shi'a clergy and scholars, to build a faith-based community, and to focus on their cultural and religious identities with other Shi'a Muslims.

UMAA has been planning this national convocation that is scheduled for June 30th to July 3rd for approximately a year. And as part of the convocation, UMAA's plan every year is to invite some of the world's highest-ranking clergy and scholars. As my colleagues said, Shi'a is a hierarchical religion, so its highest-ranking clergy are located in Iran and Iraq, sort of like how the highest-ranking members of the Catholic faith are located in Vatican City.

So because of the Executive Order and the impact of the Executive Order, UMAA has a much higher burden in getting these clergy here for the national convention. If the injunctions that are currently being appealed in the Fourth and Ninth Circuits are lifted, which could happen as soon as three weeks from now, these clergy aren't going to be allowed into the U.S. There is already confusion and fear regarding how this travel will work even without the implementation of the Order. Clergy there being offered spaces at this convocation are less likely to take on the time and the burden of the visa application process.

THE COURT: If I granted your motion, your request for preliminary injunction, how would that change the current situation for the conference? There is already an injunction of certain portions of the Executive Order in place. My granting an injunction isn't going to make it better. It is not going to have any real practical effect for people who
seek to come to that conference; is it?
MS. DILLINGHAM: There is a way that it impacts the conference in two ways: The first is, if these injunctions are lifted, which is entirely possible -- and, again, that could happen within a three-week time frame --

THE COURT: But then you could always come back and seek emergency relief.

MS. DILLINGHAM: We could.
Again, this conference is scheduled for relatively soon. The visa application process takes time, arranging travel and lodging for these speakers takes time, and having an injunction from Your Honor with UMAA's name on it sends a message to the UMAA community, to its members, to the speakers and the clergy who are being invited that clarifies, yes, they are in fact not subject to the travel ban; yes, they are in fact able to travel here for the purposes of this convention.

Without being able to bring these high-ranking clergy and scholars and speakers, UMAA can't advertise. It has a much harder time advertising to its members that these speakers will be at the annual convocation. Without being able to advertise, UMAA's members can't see these clergy are going to be at the convocation, and they are far less likely to attend. Therefore, they are less able to practice their faith. They are less able to hear from scholars from the
highest-ranking clergy in their faith, as is their right under the First Amendment, as my colleague mentioned. They are less able to practice their faith. So the effect of the Executive Order is to thwart the mission of UMAA, which is to help these Shi'a Muslim in the United States to practice their faith and establish a faith community.

UMAA also depends on the ticket sales from this convocation for its annual budget. Right now, they're looking at much lower ticket sales than they were in past years because of the impact of the Executive Order because they can't invite these speakers because of the confusion and the concern that surrounds all of the travel issues.

I would like to speak briefly to UMAA's associational standing, as well. As I mentioned, UMAA's members are part of the organization so that they can practice their faith, so that they can engage with other Shi'a Muslims, so that they can learn from clergy and scholars from around the world. This Executive Order discriminates against the members of UMAA by keeping them from learning from these scholars, from interacting with them at the convocation, from being able to exchange religious and faith-based ideas.

We have also identified members who have family members in the countries identified by the Executive Order, and they are separated from those family members.

And finally, UMAA's members are experiencing stigma
in connection with this Executive Order. They are being told they cant reunite with their family members. They are being told that they don't have the right to hear from their religious leaders here in the United States. And they are being told, frankly, that Muslims don't have as much value as those of other religions.

Finally, I would like to address briefly our Doe plaintiffs. As Your Honor knows, the Does are a Yemeni couple who fled Yemen in 2015 because of civil war and because of threats on their lives and threats to their children. They were able to bring some of their children, but they could not afford to bring all of their children. They had to leave behind their now 10- and 12 -year-old sons, and they have not seen those boys in over 800 days. With the help of their attorney, they have been applying for travel documents, and a few days ago the Doe sons received notice that their visas had been approved. They have since received travel documents. Our problem now is that there is confusion on the face of the documents as to what those documents actually are. I expect that the government is going to tell you that those documents are not visas, and because that they are not visas and they are simply travel documents, that these boys fall into an exception to the Executive Order. Well, the travel documents say both "visa" and "not a visa" on the face of the documents.

THE COURT: Regardless of what they are, how does my granting an injunction change their ability to travel? It sounds like they are going to be able to come here.

MS. DILLINGHAM: We certainly hope that that is true. Again, we don't know that they will fall into one of the exceptions. We don't know that these injunctions that are currently pending will still be in effect, and most importantly, the State Department is now requiring that a parent go to Djibouti right now because Yemen doesn't have a functioning consulate. The State Department is requiring Ms. Doe to travel to Djibouti to fly back with her sons. So she is here on asylum status. She is waiting for an expedited travel document. She doesn't have that yet. We don't know when that is coming. She may very well have travel concerns of her own. But if the injunctions are lifted, the boys might not be able to get here. And as with the UMAA plaintiffs, it is much clearer if there is an injunction with their name on it that says these boys are eligible to travel.

Again, these documents are very confusing. They say "visa" and "not a visa" on their face. We don't know how they are going to be viewed by airline officials, by airport officials, frankly by Border and Customs Patrol agents if the boys are actually able to get to the United States. We don't know that they will be admitted entry. I would love nothing
more than to concede that their claims are moot because they have been admitted to the U.S., but we are just not in a position to do that right now.

They have suffered irreparable harm. UMAA has suffered irreparable harm. Their members have suffered irreparable harm. And we ask that Your Honor issue a preliminary injunction in this case.

Thank you.
THE COURT: Thank you.
Are you dividing up the argument, Mr. Schwei?
MR. SCHWEI: Yes, Your Honor. I will be addressing the plaintiffs' standing and irreparable harm, including the questions about the injunction, and Mr. Readler will be addressing the other factors.

THE COURT: All right.
MR. SCHWEI: Your Honor, with respect to both standing and irreparable harm, plaintiffs bear the burden of proving both, and here they have not proven either. And I would like to just jump right in with irreparable harm and how Your Honor began the hearing, and I think Your Honor's statement that a third nationwide injunction would be an academic exercise is exactly correct. And the plaintiffs resisted that and offered a number of specific grounds, and I would like to walk through those, as to why the relief they are seeking here is not necessary.

THE COURT: And you're going to address their arguments as to Section 4?

MR. SCHWEI: Yes. As to the standing and/or irreparable harm.

So the first thing that the Pars plaintiff said was that no court has enjoined Section 3 of the Order. That's true. But they also do not identify any irreparable harm stemming from the existence of Section 3 by itself because that section has no substantive applicability outside of Section 2.

THE COURT: If $I$ found that plaintiffs are likely to succeed on their establishment clause claims, do I need to evaluate whether there are any other concrete harms? The D.C. Circuit seems to say no.

MR. SCHWEI: I think what the Sweis v. Foreign Settlements Claims Commission -- I think is the name of the title -- this case was cited in ECF No. 26 in the Pars case -- said is that what the D.C. Circuit requires is that there still must be a potential, or certainly impending violation at the time the motion for preliminary injunction was filed. Here, when they filed their motion for a preliminary injunction, Sections 2 and 6 were already enjoined nationwide. That case specifically distinguishes Mills and the presumption of irreparable harm.

The plaintiffs also mentioned individuals whose visas
were physically canceled. They ignore that not only are those individuals presumably not subject to the Order at all, because of Section 3(a) (2), as having possessed a valid visa as of 5:00 p.m. on January 27 th, but also Section $12(\mathrm{~d})$ of the Order specifically says that any visa that was physically marked canceled as a result of the first Executive Order can no longer be relied upon as a ground for denying a subsequent visa.

THE COURT: Let me ask you, can you address UMAA's reply to your claim that the Doe Plaintiffs' children aren't covered by the Order as applicants of the V-92 travel documents? Are V-92s not visas? And how can I conclude that the Executive Order does not apply to their plaintiffs and their children?

MR. SCHWEI: They are called V-92s, which is admittedly some confusing language, but under the statute, which allows only State Department consular officers to issue visas, and the travel documents here are technically a DHS, Department of Homeland Security, function because it relates to follow-to-join asylum petitions --

THE COURT: But if they have a V-92, they don't need to get a visa; do they?

MR. SCHWEI: Correct. Once they have a V-92, that is their travel document --

THE COURT: So it is the equivalent? Right?

MR. SCHWEI: I know it is a technical area of law. I believe it is a functional equivalent in the sense that it allows travel to the United States and it specifically -THE COURT: In lieu of a consular visa?

MR. SCHWEI: Correct.
And it is specifically covered by 3(b) (3) of the Order, which says anyone who has a document other than a visa is allowed to come into the United States. And I think these claims are either moot as of today or will imminently be moot. And what the plaintiffs are saying is, well, we don't know whether they will be admitted, and I think that uncertainty is exactly why they have not proven irreparable harm. As Your Honor has noted in past opinions, the irreparable harm standard is quite high in the D.C. Circuit, and when it is uncertain, they, by definition, have not proven irreparable harm, which is their burden.

Turning to the fact that the government is appealing some of the injunctions, I think Your Honor asked them for some precedent. And I think the most analogous situations here are the litigation related to the Executive Orders themselves, where following the nationwide injunctions from the District of Maryland and the District of Hawaii, Judge Robart, in the Western District of Washington, stayed consideration of the State of Washington's request for a temporary restraining order. And Judge Orrick, in the

Northern District of California, postponed consideration of the plaintiffs' motion for a preliminary injunction.

THE COURT: That is what $I$ was going to ask you, if the orders are being challenged in other districts/circuits, and what is the progression of any such challenges? Are those the only ones you're aware of?

MR. SCHWEI: No, Your Honor. There are quite a few challenges.

THE COURT: Here I thought I was special.
MR. SCHWEI: Those requests for preliminary relief, I'm personally not aware of other courts where plaintiffs are continuing to seek preliminary relief. The courts where they have, have been stayed.

And Your Honor, they spoke at length about the detail of their proposed order and why the relief they claim is necessary should still be issued. I have a few things to say about that.

Number one, I don't think there is any actual evidence in the record to support their claimed harms that are ongoing. Obviously, this chart that we were handed for the first time at the hearing today is not itself evidence. And I think the citations to the record column is revealing from the fact that they cite to the testimony from, for example, the IABA representative. And as we discussed at length on Tuesday, that testimony was hearsay that is
admissible for the purpose of the effect on the organization but cannot be relied upon for the truth of the underlying statements themselves.

THE COURT: Well, the declarations, which are sworn declarations, right?

MR. SCHWEI: Well, the declarations from the organizations would similarly present the same hearsay problem. To the extent they are relying on specific individuals, it is not clear that those declarations continue to be up-to-date now and would provide a basis for irreparable harm in the future. Even if they do, at most, we're talking about a limited universe of individuals, not the global judicial oversight of the State Department that they are contemplating. And so I think it is incumbent upon them to come forward with the actual individuals at issue if they continue to believe there are harms. And critically, they would have to show the harms are attributable to the Executive Order, which is of course enjoined, as opposed to harms that are attributable to the regular State Department processing of visas, because of course there are any number of factors that can affect the timing of visa interviews and the scheduling of visas and the issuance of visas. All of those factors have nothing to do with the Executive Orders.

THE COURT: But all the declarations that have been submitted by the Jane and John Doe plaintiffs have to do with
the harms that they have suffered since the issuance of Executive Order 2.

Certainly, the vagaries of the visa process is not unfamiliar to me, and that's always been in existence. But what the plaintiffs here are alleging is particular harm that they have suffered, continue to suffer, or their organizations will suffer as a result of the Executive Order that go beyond the normal delays of the visa issuances here.

MR. SCHWEI: No, Your Honor.
THE COURT: You disagree?
MR. SCHWEI: I think that is exactly what they have failed to provide. A statement that an individual has not received a visa is not by itself enough to show that the harm is attributable to the Executive Order as opposed to the State Department's regular processing of visas, or even, for example, alternative grounds of inadmissibility. All of the plaintiffs' arguments presume that all of these individuals will be determined admissible, which is itself speculative and forecloses their claim not only of irreparable harm but Article III injury in fact.

If I could say a word about the exact relief they're seeking, it is, number one, clearly a mandatory injunction to try to return these people to the place they were in on January 26th. It is not a negative injunction. It is subject to a much higher standard.

I think it is notable that they are trying to return people to January 26 th even though they did not file their complaint in this case until February 8th.

THE COURT: That's because their argument is, in essence, that Executive Order 2 is just more of the same, it is just Executive Order 1 in different clothing. I'm not making their argument for them, but I think that is what they are saying. They are simply saying that Executive Order 2 is no legal improvement on Executive Order 1.

MR. SCHWEI: I understand that that is their claim on the merits. But for the question about the relief and whether they are suffering any harm from Executive Order 2, it is critical that Executive Order 2 was enjoined, so whatever harms they are suffering do not flow from that Executive Order. They flow from certain actions and processes that are not being challenged in the lawsuit and that a third preliminary injunction will not redress.

Finally, I think it is remarkable what they are seeking from this Court in terms of the mandatory injunction. I think that type of injunction, which truly would involve global micromanagement of the State Department's consular posts and offices, would run headlong into principles of consular non-reviewability and potentially create separation of powers problems, and I think it would be wholly inappropriate to do that on the foundation that we have here,
which is month-old declarations, and it is not clear whether the harm is actually attributable to the Executive Order.

Turning to one of Your Honor's questions about the zone of interest, I think the plaintiffs' answer is simply wrong that the APA itself is the only statute.

THE COURT: Let me stop you before you get to that because I have another question. In arguing against the nationwide injunction, you say that it should be limited to the plaintiffs' harms. But here particularly in the Pars case, the organizations identify harm such as the additional expenditures or reallocation of resources because they are getting questions from people, as the President of the IABA testified here on Wednesday, they are getting questions from their members and from members of their community that the IABA serves all over the country, all over the world, concerned about what the import of the second Executive Order is.

So what does it mean to enjoin the Order just as to those organizations? What would a more tailored injunction look like?

MR. SCHWEI: Well, I think just as a preliminary matter, Your Honor, the fact that it is difficult to tailor an injunction --

THE COURT: Yes.
MR. SCHWEI: -- that fact alone should indicate that
the injuries they are claiming are not cognizable in the first place or redressable because they are abstract matters of policy and not the type of concrete injury in fact. We will talk about that more later. But I think the injunction that they are requesting they have the burden of showing is limited to the entities that have suffered Article III injury in fact and is no broader than necessary. I think the testimony about uncertainty among the community, not only is that not a certainly impending Article III injury, but it is not redressable by this Court. So it is difficult to answer that question precisely because --

THE COURT: There was specific testimony about diversion of resources for dealing with the Order, expenditure of resources in response to the Order. And so doesn't that establish injury sufficient to tailor an injunction as to the organizational plaintiffs?

MR. SCHWEI: No, Your Honor. Those injuries themselves are not cognizable for a host of reasons, which again we will talk about. But I think the Order that would be necessary would have to miraculously give certainty to the entire Iranian-American community, and that, of course, is not going to happen by a third nationwide injunction from this Court. So the Court's inability to tailor an injunction specifically to those injuries is precisely why they should not be recognized as Article III injury. And I think turning
to those standing principles, the testimony we heard on Tuesday I think underscores the breadth of their injury theory. For example, PAAIA, Ms. Austin's organization, the examples she gave as the expenditure of resources in response to the second Executive Order was issuance of a press release condemning hate crimes and the initiation of a fundraiser to support victims of hate crimes. I think that is exactly the type of issue advocacy based decision that is not cognizable because otherwise any organization with a policy interest in an issue could issue a press release, could file an amicus brief, could do any number of things which could then give them Article III standing to come into Court and challenge the government's policies.

And I would note that one of the cases that plaintiffs rely on in their reply brief, the Spann decision from 1990, from the D.C. Circuit, specifically distinguishes Havens Realty standing, as in a lawsuit as between private parties, like in Havens Realty and in Spann, as compared to standing sought in a suit challenging governmental action, because the latter, which is what we have here, implicates fundamental separation of powers concerns, and I think this lawsuit underscores that, where the testimony we heard on Tuesday that the IABA chose to counsel individuals who had questions about the legal effect of the Order, if that is enough to create Article III standing, then any legal
organization who is ever contacted by clients or expects clients to --

THE COURT: That is a little broad, don't you think? There was testimony that the Iranian-American Bar Association is comprised of people in the legal community -- I don't think it is restricted to -- but it is comprised of Iranian-Americans, possibly Iranians studying here, and we heard testimony as to the purposes of that bar association. It is not a general bar association giving general advice. It is a bar association made up of people of a particular background to serve a particular community.

MR. SCHWEI: And there are innumerable organizations who serve particular communities, all of whom could obtain standing, and that is exactly the harm, the danger that the Fifth Circuit warned about and that the D.C. Circuit warned about in the The National Taxpayers Union case about allowing legal organizations who have social interests, who have policy interests affecting their potential future clients, to come in and challenge those governmental policies.

If I could say a word about Section 4 and the lack of standing as to that, the plaintiffs assert that there is evidence of delays in processing. They have not submitted any evidence of those delays. In fact, their declarations refer to only two specific Iraqi nationals, both of whom have already obtained their travel documents, and of course,

Section 4 is not enjoined. And so the only individuals who are specifically referenced here have already obtained their travel documents, and any harm as to other individuals is totally speculative as to Section 4.

As to UMAA standing, with respect to standing in their own right for the convention, their primary complaint is that when they invite someone, it is uncertain whether that individual will be able to come to the United States. As their own declaration makes clear, that was of course true even prior to --

THE COURT: Right, but I think their argument goes beyond that. Their argument is that they are planning a particular conference for members of their community, which is a diffuse and scattered community in the United States, and an integral part of that faith-based community is hearing from their spiritual leaders who reside in Iran and Iraq. And the existence of the second Executive Order -- and the first, actually -- as I hear their argument, is that it is making it impossible not just to invite people but to sell tickets to put on the conference and to provide the spiritual leadership and guidance that their community needs. So I think they have alleged more than we're inviting people and we don't know if they'll be able to come.

MR. SCHWEI: Your Honor, I think it is impossible to do this argument. It is simply not borne out by their
declarations. They mention four specific speakers they invited. Three of them either have received their travel documents or are not covered by the Order. The fourth, there is no detail whatsoever as to when they applied, what exactly they're applying for. We know nothing about that individual. And as to some third party's decision whether to attend the conference or not, $I$ think it is wholly speculative about what those individuals might do for a conference two months from now. The declarations simply do not bear out the harms that they are claiming.

And as to their associational standing attempt, they claim to be a membership organization, but all we know from the face of their declarations is that they have a mailing list that they send presumably e-mails to individuals. They do not have a formal membership list. It is a far cry from the type of membership organization that is traditionally recognized for standing. And I think it is borne out by the fact that even in their supplemental declaration, they still do not identify specific individuals as members who have certain harms. They say at least one individual has this harm, but they, again, do not provide sufficient information about that individual to ensure that that individual has standing, which is, of course, the very purpose of associational standing.

If $I$ can turn just to the Article III standing
argument generally and make a quick point and then allow Mr. Readler to speak about the merits, I think there are a number of plaintiffs here, and so we can talk about the specific differences, but there are some principles that cut across all of the plaintiffs to show why they do not have Article III standing. I think even the plaintiffs agree that to have standing, the plaintiff must show a personal harm to them; and secondly, that the restrictions of the Executive Order do not apply to the vast majority of plaintiffs here. And so in their attempt to show a personalized harm, they rely on two things generally. Number one is a stigmatic harm that the religion of Islam has been condemned. But what we know from the Supreme Court's decisions in Allen v. Wright and Valley Forge and from the D.C. Circuit's decision in In re Navy Chaplaincy is that stigma by itself is not enough for Article III injury in fact. So to try to get around that, they say we are being personally harmed because individuals who are abroad cannot come to the United States. And so they have some sort of forced separation. The problem with that argument is that it is barred by principles of prudential standing, because in effect what they are trying to do is say I have a right to sue to prevent the government from discriminating against someone else. And that is foreclosed by the Supreme Court's decision in Elk Grove Unified School District v. Newdow, it is foreclosed by I
think In re Naval Chaplaincy, and the Sixth Circuit in the Smith decision, and the Ninth Circuit in the McCollum decision. Those Courts of Appeal said you do not have standing to assert the rights of somebody else under the establishment clause.

THE COURT: Do you have any cases in this circuit? MR. SCHWEI: I think In re Navy Chaplaincy, which is an Article III standing case, is the best one from the D.C. Circuit. I think the Elk Grove Unified School District v. Newdow case from the Supreme Court is also very persuasive because there Mr. Newdow was claiming a violation of the establishment clause because his daughter was subject to the Pledge of Allegiance every day in school. And what the Supreme Court said was that you, Michael Newdow, lack prudential standing to assert the establishment clause rights of your daughter. And although the case discussed extensively his status as a non-custodial parent, I think what is really critical is footnote 8 of the decision, where the Supreme Court acknowledges that Mr. Newdow himself was exposed to the Pledge of Allegiance when he accompanied his daughter to --

THE COURT: But he didn't assert it in his own
behalf. Here we have plaintiffs asserting their custodial minor children's rights, their spousal rights. It is not the same as Mr. Newdow, who was a non-custodial parent. I
understand your argument with regard to its persuasive effect.

MR. SCHWEI: Respectfully, Your Honor, I disagree because Chief Justice Rehnquist concurred in the judgment, and he laid out why he thought Mr. Newdow did have standing because Chief Justice Rehnquist thought Newdow did have his own personal right to prevent his daughter from being exposed to the establishment clause. That is irreconcilable with the majority, who said that even though Mr. Newdow was personally exposed to the Pledge of Allegiance, he lacked standing because his standing derived entirely from his relationship with his daughter.

THE COURT: On whose behalf he was bringing the claim; right?

MR. SCHWEI: No, Your Honor.
THE COURT: He was bringing it on his behalf because his daughter had been forced to deal with the Pledge, but he didn't claim that he had been hurt, although Justice Rehnquist certainly, in his dissent, said he had or could have been.

MR. SCHWEI: Not only did Chief Justice Rehnquist say that, but footnote 8 in the majority opinion said that, because regardless of how Mr. Newdow attempted to characterize how the Pledge of Allegiance affected him personally, that did not overcome the prudential standing
problem with respect to his claim.
Unless Your Honor has any further questions, I will allow Mr. Readler to address the other factors.

THE COURT: Thank you, Mr. Schwei.
Good afternoon.
MR. READLER: Good afternoon, Your Honor. May it please the Court, Chad Readler on behalf of the United States.

The President, in consultation with the Secretary of State, the Department of Homeland Security, and the Attorney General, signed into law an Executive Order on March 6th. That order revoked a prior Executive Order that had been enjoined by the courts. I think with respect to the standing issue, it is just important to note that not only was there an injunction, but that order has actually now formally been revoked and is no longer in effect.

But importantly, the new Executive Order took into account those decisions enjoining the prior Executive Order. The Ninth Circuit asked the Executive to narrow the scope of the Order, and the Executive has done just that.

THE COURT: Except that your argument is belied by the statements of the administration, who says, hey, basically, new order, just as good as the old order. I'm paraphrasing.

MR. READLER: That is a very important point, Your

Honor. My friends on the other side mentioned that, as well. The President and Mr. Miller, both, made comments that it was watered down or roughly the same. Neither of them are lawyers. We all know that legally there are significant differences between the two Executive Orders.

THE COURT: And the word "executive" is there for a reason. It comes from the President, it comes from the executive branch, and it is basically an order of the President. And while the President is not a lawyer -- and I don't know if Mr. Miller is a lawyer, either -- they were very clear, after the first Executive Order was enjoined and when they were talking about the Executive Order to come, that their goal was the same, their objective was the same, and the second Executive Order would be a watered-down version of the first.

MR. READLER: Well, Your Honor, there are two ways to look at this: With respect to the national security objectives of the order, the goals were largely the same, that is, to keep the country safe from terror. From the face of the Order --

THE COURT: But not from the President's own description of what he expected the order to be, which was at least at one point not too far removed from his election, a Muslim ban.

MR. READLER: Your Honor, first of all, back to the

Order itself. With respect to the national security objectives, the Order does seek to achieve the very objective of the first Order, which is with respect to immigration restriction, so that the implementation of screening policies can be put in place. Legally, we all know, as lawyers, that there is a dramatic difference between the first and second Order given the scope of that Order. This Order impacts far less individuals than the first one did and, in part, relate individuals that had due process rights, and that was the point of the Ninth Circuit Order. There is a significant difference we all know, as lawyers, between the two. But with respect to the national security objectives, I think the goals were largely the same.

Now, I will turn to the establishment clause issues in a moment, Your Honor. I just need to make a couple of prefatory points about the Order, and then I will be happy to talk about the statements that you mentioned.

These significant changes have been recognized by the Court in Washington, which had enjoined the first Order and did not extend that injunction to the second Executive Order in light of the changes. And they were noted by the court just across the river in Virginia, which rejected all the constitutional arguments that had been made.

THE COURT: But not by the court in Hawaii. MR. READLER: And Maryland. That's right, Your

Honor.
I do want to make one point about the testimony we heard this week, so I can sort of put the Order in context. We heard a lot of testimony about the important contributions that Iranian-Americans have made to this country. No one disputes that. In fact, my friends heard a statement from the President, who himself acknowledged the important contributions. I think he said they were almost unsurpassed by any other immigrants --

THE COURT: So you want me to take into account those statements but not the other ones?

MR. READLER: No, Your Honor. What I would like you to do is focus on the point of the Order. It is not a dispute with the Iranian people. It is a problem with the Iranian government; that the Iranian government does not provide immigration information to the United States; that the last administration declared the Iranian government a state sponsor of terror. It is the Iranian government that is creating the problem here. It is not providing reliable information to the United States so we can fairly evaluate people coming from that country. The dispute is not with the Iranian people. The dispute is with the Iranian government.

THE COURT: But the Order affects the Iranian people. And as plaintiffs' counsel argued, not only does it affect the Iranian people and Iranian-Americans and their family
members who want to travel to visit them and go to weddings and funerals and so forth, but it has cast a taint upon the Iranian-Americans who live in this country; that according to plaintiffs, it tars them all with a brush of potential terrorists.

MR. READLER: I think that goes to the standing arguments in terms of whether there is a harm alleged. But with respect to an actual cause of action here, that is completely absent.

I will be happy to talk about the statutory claims, which we haven't heard a lot from, but I will turn now to the claims regarding the establishment clause. I think those are very important claims. There are three threshold points I would really like to make regarding our approach to the constitutional claims that have been preserved. I think there are three principles that have stood the test of time with respect to the President's immigration and foreign policy decisions.

The first one is that the courts do not second-guess the President's foreign policy determinations. There are a host of cases that hold that. I will just read from one, Reno v. AADC, a U.S. Supreme Court case in 1999. "When the Executive deems nationals of a particular country a special threat, a court would be ill-equipped to determine the authenticity and utterly unable to assess the adequacy of
that determination."
To the extent that plaintiffs challenge this order as being inadequate or inappropriate from a foreign policy perspective, that is not an issue that courts typically weigh into it.

THE COURT: I don't think the plaintiffs are challenging from a foreign policy perspective. It appears they are claiming establishment clause violations, due process violations, and other First Amendment violations. But let me ask you: Are there any cases to support your specific position that the pre-inauguration statements of a political candidate who is elected can't be considered here?

MR. READLER: There are a number of cases. First off, there are cases, Republican Party v. White and other cases where the courts clearly distinguish between statements made by a nonofficeholder and statements made by the actual officeholder. That is a key distinction.

Here, of course, the President took the oath of office and swore to uphold the Constitution and put in place a team of advisors to advise him on the Executive Order, and those are significant differences.

Also, when you look at the cases that the plaintiffs cite with respect to the establishment clause, McCreary and the case out of Alabama, those were all cases that turned on, first off, the actual action that was taken. Here are the
actions of a facially neutral Executive Order. It says nothing on its face about religion or the establishment of religion. In those cases, what was at issue was the placing of the Ten Commandments or a school prayer, things that are inherently religious. That is a completely different situation than what we have.

THE COURT: How do you respond to Mr. Smith's argument that there is a chain; that the chain leads inexorably to the first and second Executive Orders. The chain was a candidate campaigning for President repeatedly vows that when he is president there is going to be a ban on Muslims entering the country, there is going to be a halt to it, we don't know who these people are, so on and so forth. And then within weeks of his election to the presidency, we have a first Executive Order and, weeks after that, a second Order, and then on September 16 th we have the statement, as far as the new order, referring to the second Executive Order, the new order is going to be very much tailored to what I consider to be a very bad decision, referring to the State of Washington decision, but we can tailor the order to that decision and get just about everything -- in some ways, more. On February 21st, five days later, the President's senior policy advisor says, the new forthcoming order would have mostly minor technical differences, and you're still going to have the same basic policy outcome for the country.

How can we simply say, as of whenever inauguration day was, as of that date, everything that was said before doesn't exist anymore and we have to look at things only from inauguration day going forward? How do we disconnect that chain?

MR. READLER: As a threshold rule, we do not typically look behind the executive's decisions in the space of immigration. That is clear from a host of cases.

THE COURT: Except here we have constitutional claims.

MR. READLER: That's correct, Your Honor. In Mandel, we had a First Amendment claim. And the court said that so long as there was a stated reason for the denial of the visa, that was all that was required from a constitutional perspective and that outweighed any First Amendment concerns that the plaintiffs might have.

THE COURT: Are there any cases in this Circuit or the Supreme Court that apply the Mandel standard to the executive actions when it sets policies rather than in the limited cases of visa denials?

MR. READLER: Well, presidents get even more deference than do individual consulate officials.

THE COURT: Are there any cases that have used the Mandel standard to review the president's actions under 8 U.S.C. 1182(f)?

MR. READLER: Your Honor, I'm not aware that there are. There are no cases in my mind that have placed any limitations on the president's 1182(f) or 1185(a) power. In fact, my friends refer to the Abourzek decision written by then-Judge Ginsburg, even there she referred to $1182(f)$ as a safeguard that the president ultimately has to make any determination with respect to immigration that is not already included in the immigration laws.

This is a vast delegation of power to the president with respect to immigration. And I'm aware of no case where the courts have found any limitation --

THE COURT: It doesn't yield to racial arguments of racial discrimination or discrimination on the basis of religion?

MR. READLER: Well, it certainly could, Your Honor.
THE COURT: You're not saying the president could, say, issue an executive order that specifically bans Catholics --

MR. READLER: That is a religious purpose on its face, and it is a very different situation than what we have here. That is very much like McCreary and very much like the Eleventh Circuit case regarding the Alabama judge where the face of it was not content neutral. So this is very different.

I would refer you back to Mandel. Mandel had a First

Amendment claim. The court considered that, but it said, so long in the immigration context, in that delegation of authority, the court noted, to the political branches, then that context belongs to the stated purpose that is fair and in good faith, that is all that is required from the executive.

I would also point the Court to the Fiallo case, and I didn't hear my friends on the other side mention Fiallo from the Supreme Court. That was a law that on its face discriminated on the basis of sex. It gave preference to mothers of illegitimate children in the immigration process over fathers. And the Supreme Court upheld that law, as well, and said so long as the categorizations are not wholly irrational that that survives constitutional scrutiny, as well. I think the case law is all very much on the side of the President's authority in this area.

Let me just talk a little about some of the statements that the court referenced and the other side referenced, as well. I think those are important. We're looking at those, of course, not from a campaign, but from an objective standpoint of the government representing the President in his capacity. First off, those statements were made, generally speaking, in a national security context. They were made to invoke the concerns regarding groups that were operating in certain parts of the world that themselves
affiliated with a religion.
THE COURT: Except it was the President, at the time campaigning for the president, he used the word "Muslim." His advisor stated that the President called him up and said, I want to do a Muslim ban, find a way to make it legal, or words to that effect. It isn't just plaintiffs trying to read the tea leaves and saying, ah, we know what he means. The President used that term.

MR. READLER: Sure, Your Honor. Of course, the Order itself is not a Muslim ban. It would be a completely ineffective one if that was the purpose.

With respect to the statements you're referring to, the "Muslim ban" phrase was one that was used very early on in the campaign. It did not surface later on. It did not surface after the President became president. The trajectory of those statements $I$ think is important, but they were all given in a national security context. And this would be a tremendous new extension of the law. I'm not aware of any case where we have evaluated a political branch official, federal official, based upon statements they might make in a campaign and then an action they take that is facially neutral as in their elected office that we strike that down on a constitutional basis by looking back to the statements.

THE COURT: I will agree with you that we are in an unusual position, but you can't expect the Court to ignore
the fact that having made the statements before his election that the Executive Order, even the first and the second one -- the second one, as you argued, was drastically different -- in their practical terms affect a population that is almost entirely Muslim.

MR. READLER: Your Honor, immigration decisions are always made based upon country. That is how the system has always worked. For example, the Visa Waiver Program, there are certain countries that have been selected by the United States that the United States has such good relations with that we don't even require their citizens in many instances that travel to this country to get a visa.

THE COURT: Don't you think we would be in a lot different position if one of the listed countries had been, say, Venezuela or the Philippines?

MR. READLER: Well, Your Honor, we have diplomatic relations with Venezuela. We have an embassy there, I believe. So it is very different than the countries at issue. I think it is important to again state that these countries were all identified, not by this administration, but by the last administration, they were all identified as countries that are state sponsors of terror, where ISIS is operating, where the governments have so failed that we have no meaningful relationship with them. The concern was that we cannot properly verify individuals coming from those
countries being let into the United States. That makes Venezuela different. Essentially, every country in the world has its own unique circumstances. Canada and Mexico, a lot of our immigration policies are set forth in NAFTA. That is how we treat those countries. So it is the rule, not the exception, to be doing this on a country-by-country basis.

Again, I will just return one more time to the establishment clause because the courts have made pretty clear that we don't engage in a psychoanalysis of our decision-makers. With respect to the President and the time he has been President, he issued again the second Executive Order, very different from the first, facially neutral. And that was persuasive with the Eastern District of Virginia. That court there denoted that the substantive revisions reflected in the Order have reduced the probative value of the President's past statements and undercut the plaintiffs' argument that the predominant purpose of the Order is to discriminate against Muslims based on their religion.

We would urge the Court to find the same here.
THE COURT: Let me ask you, in your opposition to the Pars motion, it doesn't appear that you even mention the equal protection claim. And in your UMAA opposition, you merge the establishment clause and the equal protection analyses. Are these basically the same in your view? MR. READLER: I think there are two answers to that.

One is that Mandel, as the Court noted earlier, allowed a procedural due process, a stated basis, but that is all they were allowing in the constitutional context. Otherwise, I think you would treat this essentially the same as the establishment clause claim, and we have answered the reasons why we think the establishment clause claim fails.

THE COURT: One last question. Given that Kerry addressed substantive rather than procedural due process, can plaintiffs assert procedural due process rights regarding spousal or family entry into the United States?

MR. READLER: Well, the Supreme Court, three members said no and two other members in the majority assumed that you might potentially have a right to assert a claim for a spouse. That is as far as the Supreme Court has gone. It certainly hasn't gone beyond a spouse. Even with respect to a spouse, it was just assuming, so I think we would be cutting new territory there. But by and large, if you look at Mandel, where a constitutional claim was at issue, the court said, so long as you give a stated basis, which is also what we saw from the Din case, as well, as long as you state the basis, that's sufficient.

I'm not sure if the Court has questions with respect to statutory claims. We would just emphasize there, again, Sections 1182(f) --

THE COURT: Actually, my questions regarding the
statutory claims were more directed towards the plaintiffs.
MR. READLER: If there are no other questions, then we would ask that the Court deny the request for preliminary relief both because it fails on its merits and because of the lack of irreparable imminent harm.

I will just finally close on the balance of equities and the public interest because that is a factor. Two points to make there: The first is that, to quote the Supreme Court in Haig v. Agee, "No governmental interest is more compeling than the security of the nation." That was, obviously, the intent and purpose of the executive order here. To strike it down would do, in the President's and executive's judgment, significant harm to the public interest. And also, the President does not have to wait for an attack before he acts. He is certainly able to act prophylactically to do what he can to avoid an attack, and that is, of course, the point of the Order, as well. So we think those are significant interests that weigh in favor of the government.

Thank you very much.
THE COURT: Thank you.
Rebuttal briefly.
MR. FREEDMAN: Good afternoon, Your Honor.
Two brief points regarding what Mr. Readler just
said. When he discussed the Mandel standard, he miscited the standard. He said several times it calls for a stated
reason, and then at a later point in his argument, he said it requires good faith. What Mandel actually requires is -- and I believe that Your Honor's questions as to the applicability of Mandel were right on -- it has nothing to do with the circumstances here where we're dealing with a challenge to a broad classification as opposed to an individual visa decision. But even looking at Mandel, it requires that a visa must be "facially legitimate" and have a "bona fide purpose." "Bona fide" means genuine, sincere, and real. And we would submit that in light of all of the evidence of animus and all of the evidence of pretext, the government's action fails Mandel.

Now, the second point $I$ want to make is we were accused of not addressing Fiallo, and Fiallo was described, and I'm not going to quibble with the description. But fundamentally and underlying a lot of the government's analysis in looking at the cases where they claim plenary authority and unreviewability, they are conflating the notion of the government's ability to classify with the government's discrimination. Mr. Smith said -- and we concur -- that there is nothing fundamental that says the government can't classify. What the law says, what the equal protection clause says, what the establishment clause says is that the government can't discriminate.

Fiallo, the classification, there was no evidence
that it had any discriminatory intent. Now, discrimination law, sometimes it can be difficult to determine whether there is actually discrimination. Sometimes you have to infer it from the circumstances. Sometimes you have to look at statistics and infer it from that. But we don't have that here. Here we have a clear record of animus and a clear admission of pretext. Fiallo and the other cases the government cite are simply inapplicable because the government action and government classification there is not riddled with the animus and the admission of pretext. Thank you, Your Honor. THE COURT: Thank you. Mr. Mehri.

MR. MEHRI: Thank you, Your Honor. I will be very quick.

On April 7th, our friends, the defendants, submitted a brief to the Court saying: "Here plaintiffs seek to present live testimony from four witnesses. All four of them have already submitted lengthy declarations supporting plaintiffs' motion. There is no factual dispute, however, regarding the substantive content of any of the four witnesses' declarations. For example, defendants do not presently dispute the credibility or veracity of these four witnesses or the content of their declarations."

THE COURT: I remembered that during
cross-examination.
MR. MEHRI: There are four declarants from the four organizations. Two testified, two didn't. I bring that up to just point out that before you, Your Honor, is a far more robust record than the other courts have had around the country about the current harm that not only the organizations but the constituencies that they serve, and then we also have 15 or so individuals that have come forward, all of which show a reoccurring similar pattern.

I just want to clarify because I feel that our friends on the other side misstated what we're asking for. THE COURT: To be fair to the government, what they pointed out was that since the time these affidavits were submitted, the situations of many of the declarants may well have changed or has changed. I think that was their point.

MR. MEHRI: Your Honor, we filed first on
February 8th. Then, when we filed on March 15th. We had current declarations that only had irreparable harm at that time. We were very careful about which plaintiffs came forward and which didn't for the second Executive Order.

I also want to be clear that all of the relief we're seeking is a restoration of the status quo. We're not asking for the higher standard kind of relief that they referred to.

Then, on standing, they brought to your attention the Spann case from 1990, but they didn't bring to your attention
the League of Women's Voters case from 2016, which had multiple defendants with Havens type of organizational plaintiffs.

Finally, even Mandel, the case that they liked to bring up so much, there was not an issue of standing, and the issue there wasn't about family members, which is much more closely tied. It was about academics and so forth trying to be together at a conference.

So that I think on all those points we stand in a very strong position.

Thank you, Your Honor.
THE COURT: Thank you, all. I appreciate the effort that has gone into preparing for this.

MS. DILLINGHAM: Your Honor, could we have a few more minutes?

THE COURT: Yes.
MS. DILLINGHAM: Thank you, Your Honor.
Just a few quick points. I would like to first address the government's comments regarding UMAA's associational standing. They claim that we have not identified a specific member. First of all, we have done so in paragraph 14 of our supplemental declaration. We have identified three of them.

Second, we don't actually have to identify a specific member where standing is self-evident. In the D.C. Court's
ruling in National Biodiesel Board v. EPA, standing is self-evident. You don't need to identify a member. All of the members of UMAA are Shi'a Muslims, and that is enough, it is sufficient for them to have standing to raise an establishment clause claim.

They also claim that UMAA doesn't maintain a membership list. That's correct. There is also no case law requiring them to do so.

Finally, we did not identify those members by name in declaration because there is a credible fear of reprisal of harm here. It says as much in the declaration that those individuals are afraid to come forward by name, and the Supreme Court has held, in NAACP v. Alabama, that there is a right of privacy where constitutional liberties are at stake. I think that applies here.

I would also like to address the government's comments about the Does and how the Does are not subject to the Executive Order because there is uncertainty as to the travel documents. And I would argue that is exactly why they are subject to the Executive Order and why an injunction is necessary. They claim that the documents aren't visas and that they weren't issued by the State Department, and I think maybe visuals would help with that.

This is the notice that the visas were going to be issued. You will see that they are referred to as visas, and
that that was issued by the State Department, not by the Department of Homeland Security.

And I also have a redacted copy of one of the boy's actual travel document, where you can see at the top -- although it is printed on there "not a visa," the form of the document, as you can see in the upper left-hand corner, clearly says "visa."

I don't know what else to do with that. This document is confusing on its face. It is going to be confusing to anyone who looks at it. It is going to be confusing to airport, airline officials, and in fact, the people who are going to decide whether these boys are admitted into the country.

There is clearly standing because of that.
Thank you.
THE COURT: All right. Thank you.
Mr. Smith.
MR. SMITH: Very quickly, Your Honor, to honor your 4:00 deadline, three very quick points.

THE COURT: I'm not going to be violating the Chief Judge's edict that I be present at 4:15.

MR. SMITH: I would never have that, Your Honor.
Three quick points. The first one is I actually agree with the government. He made the point that the national security objective of the second order is to achieve
the same objective of the first order, and that $I$ think is the fatal problem of their whole case because the first order clearly has no national security objective. It was issued a week into the administration with no consultation from national security officials, and in fact Judge Brinkema, in the Eastern District of Virginia, highlighted that.

THE COURT: I will give you another minute.
MR. SMITH: Judge Brinkema highlighted that case. All of the evidence of any national security concerns actually went the other way from the evidence that was presented to her. So if the government wants to kind of tie these two orders together as saying that the first order and the second order must rise and fall together in terms of the purpose of the documents, that only strengthens the argument of plaintiffs.

THE COURT: I think government counsel, what they said was that the two orders were significantly different legally.

MR. SMITH: Well, he said that they were not lawyers. He did say there were differences. I would submit, if he said that the overall objective was the same, and fundamentally for the establishment clause, the purpose is what is the primary objective, and here the primary objective of both orders is not national security. The primary objective is anti-Muslim animus, and I think that is totally
clear in the first Order, we would argue totally clear in the second Order. But if the government was to lump them together, again, $I$ think that that analysis must govern. The second point I would make very quickly is that the Executive Order is not facially neutral. Yes, it doesn't actually mention the words "Muslim" or "Islam." But I do think, here again, the statements that the President made as candidate when he said, so we'll talk territories because I can't say "Muslim" anymore, and then he enacted a territory-based Muslim ban, again, it speaks to the fact of the intention of both orders has always been to be a Muslim ban.

Yet again, I do point to the fact, unrebutted by the government in their statement, of the use of the term "honor killings" and other coded language, and the government should not get a free pass simply because they use coded words to traffic in bigotry and anti-Muslim animus.

I would agree this is an unusual case. It is atypical for a president or a candidate for president to engage in outward and repeated bigotry and hostility towards a religious group. But where that has happened, as here, the courts cannot turn a blind eye to that, and that is why we ask the Court to issue the PI in this case.

THE COURT: Thank you, Mr. Smith. MR. SCHWEI: Your Honor.

THE COURT: Mr. Schwei.
MR. SCHWEI: Thank you, Your Honor.
Just to address briefly these documents, we would object to them being admitted as evidence.

THE COURT: I didn't admit them. I think they were used as illustrative exhibits. I have not admitted them.

MR. SCHWEI: If I could note for the record it does say on the face of the document "not a visa."

THE COURT: I does. It says, "not a visa," and in sort of Orwellian-speak, it says "visa."

MR. SCHWEI: Thank you, Your Honor.
THE COURT: Thank you.
All right. Again, thank you all for your very hard work in preparing for this case and arguing this case. It is a difficult one. It does raise many, many issues. And unfortunately, one of the things that I have to consider as a district court judge here is that I understand the plaintiffs feel very strongly that they have been injured and continue to be injured, as do many other plaintiffs all around the country who have brought cases challenging this, but foremost in my mind is that whatever order I issue, whatever action I take, it be meaningful, so I'm going to ask you all to provide me with some supplemental briefing. I'm giving you a very short turn-around, and I know that presents a burden, but I have the government of the United States, on the one
hand, and -- I don't know -- about 150 lawyers or more, on the other hand. So I feel comfortable doing this.

I will issue a minute order giving you more details, and I will in that order lay out the specific questions for supplemental briefing. But here is the schedule, and here is the page limits:

Plaintiff's supplemental brief will be due Thursday, April 27th. I want one combined brief for both cases in a total of 12 pages.

Defendant's response will be due Tuesday, May 2nd, 12-page limit.

And plaintiffs' reply -- again, one reply -- will be due Friday, May 5th, six-page limit.

I will set forth the specific questions I want you to address in an order that $I$ will probably issue this evening or tomorrow by minute order. But just really tailor it very precisely to those questions.

I have reviewed all of your briefs, all of your declarations, and I certainly have in mind what my thoughts are with regard to these claims, but before I express those, I really need to make sure that I need to express those. So I will expect briefing on those dates.

All right. Thank you all. Have a good weekend. (Proceedings adjourned at 4:02 p.m.)

| 1 | CERTIFICATE OF OFFICIAL COURT REPORTER |
| :---: | :---: |
| 3 | I, Patricia A. Kaneshiro-Miller, certify |
| 4 | that the foregoing is a correct transcript from the record of |
| 5 | proceedings in the above-entitled matter. |
| 6 |  |
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